

1 **WILLIAM G. MONTGOMERY**
2 **MARICOPA COUNTY ATTORNEY**
3 **(FIRM STATE BAR NO. 00032000)**

4 **MARK FAULL**
5 **CHIEF DEPUTY**
6 **301 WEST JEFFERSON STREET, SUITE 800**
7 **PHOENIX, ARIZONA 85003**
8 **TELEPHONE: (602) 506-3800**
9 **(STATE BAR NUMBER 011474)**

10 **IN THE SUPREME COURT OF THE STATE OF ARIZONA**

11 **IN RE:**

R-15-0038

12 **PETITION TO AMEND RULE 16.4**
13 **OF THE ARIZONA RULES OF**
14 **CRIMINAL PROCEDURE**

MARICOPA COUNTY ATTORNEY'S
RESPONSE TO PETITION TO AMEND RULE
16.4, ARIZONA RULES OF CRIMINAL
PROCEDURE

15 The Maricopa County Attorney hereby responds to the Petition to Amend Rule
16 16.4, Arizona Rules of Criminal Procedure and asks this Court to deny the Petition in
17 its entirety.

18 **I. INTRODUCTION**

19 The Maricopa County Office of the Legal Defender has petitioned this Court to
20 add a new rule of criminal procedure. This new rule would require judges to
21 "ensure" that a prosecutor has "searched its files, the investigating police agency's
22 files, and any other appropriate files" for information "which tends to mitigate or
23 negate the defendant's guilt, or which would tend to reduce the defendant's
24 punishment." [Amended Petition R-15-0038 at 3.] Because this new rule is
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1 unnecessary, poorly defined, and impossible to follow, the Maricopa County
2 Attorney's Office (MCAO) asks this Court to deny the Petition in its entirety.
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4 II. ARGUMENT

5 A. The requested rule is not needed.

6 1. **Petitioner's claim that his rule is needed to address a long history of** 7 ***Brady* violations is baseless.**

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9 Petitioner makes numerous accusations in an effort to demonstrate that this new
10 rule is needed and would have some type of positive impact on the criminal process
11 in Arizona. Petitioner claims that this new rule would help enforce *Brady*
12 requirements, but those requirements are already well established by case law, the
13 existing rules of discovery, and the ethical rules. Petitioner asserts that, despite the
14 existing rules and case law, more must be done to ensure compliance with these rules.
15 First, Petitioner boldly claims that "*Brady* problems have existed for years throughout
16 the country and in Arizona," and he claims "this is [a] longstanding problem that
17 continues to the present." [Petition at 2]. Petitioner then lists, with brief
18 parentheticals, fourteen cases that he claims are representative of the problem he is
19 seeking to fix. *See id.* at 3, fn 3. These cases date back to the 1970s and presumably
20 these fourteen cases, spanning 40 years, are the best samples of the problem
21 Petitioner seeks to correct. A review of these cases, however, proves the opposite of
22 Petitioner's claim – there are no widespread *Brady* problems in Arizona and we do
23 not need the proposed new rule.
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1 In *State v. LaBarre*, 114 Ariz. 440, 561 P.2d, 764 (App. 1977) the court was
2 unhappy with the State's failure to disclose a surveillance video and a statement of a
3 witness because it was a violation of Rule 15, not because it had anything to do with
4 *Brady*. *LaBarre*, 114 Ariz. at 446, 561 P.2d at 770 (App. 1977). Instead the court
5 noted that, "There is no showing in this case of prejudicial suppression of evidence
6 which would aid the defense." *Id.* This case does not reveal any *Brady* problems and
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8 Petitioner's requested new rule would not have changed what happened in this case at
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10 all.

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12 *State v. Lukezic*, 143 Ariz. 60, 691 P.2d 1088 (1984) and *State v. Bracy*, 145 Ariz.
13 520, 703 P.2d 464 (1985) dealt with impeachment material that was not disclosed.
14 However, neither of these cases supports Petitioner's requested rule change because
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16 in these cases the undisclosed benefits to witnesses were known to the State so this
17 was not information that would have been discovered by "searching files" as the
18 proposed rule requires. In *Lukezic*, a case tried in the early 1980s, the prosecution did
19 not believe the issues in question were benefits to a witness and they unsuccessfully
20 argued that position on appeal. *See Lukezic*, 143 Ariz. at 64-66, 691 P.2d at 1092-94.
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22 Petitioner's rule in no way addresses the problem in that case – correctly identifying
23 what constitutes benefits to a witness. In *Bracy*, another case tried in the early 1980s,
24 the prosecution clearly had a poor attitude toward discovery¹ but Petitioner's rule
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27 ¹ *Bracy*, 145 Ariz. at 530, 703 P.2d at 474.

1 would not have changed the outcome. Interestingly, Petitioner cites no Arizona cases
2 after these in the mid-1980s where the State failed to disclose benefits to witnesses.
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4 These cases made clear that benefit was to be broadly defined and Petitioner presents
5 nothing to suggest any continuing problems in this area in the intervening 30 years.

6 *State v. Van Den Berg*, 164 Ariz. 192, 791 P.2d 1075 (App. 1990), likewise does
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8 not advance Petitioner's views. In that case, the court found that the State should
9 have disclosed that a witness had a juvenile criminal history and may have been on
10 probation out of California. *Id.* at 195, 791 P.2d at 1078. There is absolutely nothing
11 in the case that suggests that the prosecutor knew of this information and
12 intentionally suppressed it or even that the prosecutor could have found it by
13 searching "files." Indeed, the case was remanded for the lower court to figure out *if*
14 the witness was even on probation. *Id.* at 196, 791 P.2d at 1079. Although that court
15 categorized the lack of disclosure as a *Brady* violation, there is no discussion
16 regarding how the prosecutor should have obtained the information about the witness
17 or anything to suggest that the prosecutor or any cooperating law enforcement agency
18 had access to this out-of-state information. Even assuming that the court correctly
19 categorized this as a *Brady* problem, Petitioner's rule would have had no impact on
20 this case because there is no evidence that suggests the prosecution could have
21 discovered this information with a more diligent search of any records or "files" that
22 they had access to. If California chooses not to put juvenile criminal history into a
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1 searchable database, prosecutors in other states have no way to know of or disclose
2 that information whether this Court adds Petitioner's rule or not. This case that is
3 now more than 25 years old does not show malfeasance or neglect by the prosecutor.

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5 *State v. Rice*, 2007 WL 5187935 (App. 2007) shows no *Brady* violations. That
6 case involved the nondisclosure of jail tapes. The court noted (and the State
7 conceded) that the defendant's jail recordings should have been disclosed as soon as
8 the prosecutor had them. *Id.* at ¶ 11. But the trial court also found that the tapes had
9 no favorable, material evidence subject to *Brady*. *Id.* at 23, 25. Again, Petitioner's
10 rule would have no impact on this case and this case does not show a history of *Brady*
11 violations in Arizona.

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14 *State v. Grabinski*, 2009 WL 1531020 (App. 2009) and *State v. Crotts*, 2009 WL
15 1531024 (App. 2009) are co-defendant cases where the prosecution did not disclose a
16 witness' statement that he had previously lied. The statement in question was made
17 during pretrial preparation with the prosecutor.² The court also noted that the
18 disclosure had little impact on the case because the substance of the witness' "trial
19 testimony was consistent with the written statement he adopted as part of his plea
20 agreement, which was timely disclosed to defense counsel." *Grabinski*, 2009 WL
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24 ² This case cannot support Petitioner's insinuations that prosecutors maliciously hide
25 *Brady* evidence because the fact that this witness previously lied was elicited by the
26 State on direct examination. *Grabinski*, 2009 WL 1531024, ¶ 11. Although the court
27 found that Rule 15 required the prosecutor to disclose the witness' admission that he
28 previously lied, no one could suggest on these facts that the prosecutor was
attempting to keep that information from the defense or jury.

1 1531020, ¶ 14. While this case may show a discovery error, Petitioner’s rule would
2 not have had any impact on this case because the prosecutor learned the information
3 after trial began and it had nothing to do with finding anything in any “files.”
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5 *State v. Powell*, 2011 WL 193367 (App. 2011), involved a PCR claim that the
6 State failed to disclose a misdemeanor conviction of a witness for false reporting.
7 There is nothing in the case that notes whether the State had this information or even
8 had access to it, thus it does not provide any support for the idea that Petitioner’s rule
9 change might have made a difference. Furthermore, the court specifically found the
10 evidence was not material and thus, there was no constitutional violation. *Id.* at ¶ 13.
11 This case does not support Petitioner’s claim of a history of *Brady* problems in
12 Arizona.
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16 *State v. Cota*, 229 Ariz. 136, 272 P.3d 1027 (2012) likewise provides no support
17 to justify Petitioner’s new rule. That case involved the disclosure of electronic DNA
18 records from DPS. While the trial court found DPS improperly withheld an
19 “extraneous DNA log” and certain electronic data, the court found there was no bad
20 faith. *Id.* at 149, ¶ 60, 272 P.3d at 1040. Most importantly, Petitioner offers no
21 explanation as to how his proposed rule would have impacted this case because much
22 of the DNA testing was completed after trial began. Petitioner also does not explain
23 how a prosecutor “searching the files” of DPS would have discovered the information
24 or known what this information was or that it should have been disclosed. One
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1 witness in the case was precluded in part because some data was destroyed. Certainly
2 a prosecutor's "search of files" would not have uncovered destroyed data. In sum,
3 while there was a discovery error, Petitioner's rule change would not have altered
4 anything in this case. While the case sheds light on some of the issues that arise with
5 advancing scientific technology, it does not support Petitioner's claim of a history of
6 *Brady* violations.
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9 *State v. Lopez*, 2012 WL 3020071 (App. 2012), involved the disclosure of free
10 talks and criminal history of a cooperating codefendant. Both were disclosed prior to
11 trial and, while the court noted the timing of the disclosures "may be considered a
12 violation of Rule 15.1," the court found no *Brady* violations and no willful
13 misconduct on the part of the prosecutor. *Id.* at ¶ 27 - 29. Again, not only does this
14 case fail to support Petitioner's claim of a history of *Brady* problems, but the
15 proposed rule could not have impacted this case because the late disclosure had
16 nothing to do with "searching files" and this codefendant was not even identified as a
17 witness against the defendant until well after the initial Rule 16 conference.
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21 *State v. Cloud*, 2014 WL 645185 (App. 2014), involved a case where the State
22 disclosed voluminous documents during trial. The trial court granted a thirty day
23 continuance at the State's expense as a sanction for the discovery violation but
24 specifically found no *Brady* issues because the court concluded that the documents
25 were cumulative to what the defense already had. *Id.* at ¶¶ 39 - 42. The defendant's
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1 own investigator “could not identify any specific inconsistencies, significant new
2 information, or exculpatory information in the newly disclosed material.” *Id.* at ¶ 45.
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4 Yet again, this case does not show a history of *Brady* problems, it does not support
5 Petitioner’s claims of malicious prosecutor suppression of exculpatory evidence, and
6 the proposed rule would not have changed anything in this case because the lack of
7 disclosure was due to inadvertence, not a lack of “file” searching.
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9 *State v. Miles*, 2015 WL 848298 (2015), involved a sanction imposed by the trial
10 court when witnesses were not timely disclosed. The defense raised a *Brady* claim
11 but that was rejected by the trial court and there is no finding of any *Brady* violation
12 in the case. *Id.* at ¶ 5. Again, as with the vast majority of the cases Petitioner cites,
13 this case does not show a history of *Brady* violations nor does it present any problem
14 that would be cured by Petitioner’s new rule.
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17 *State v. Simmons*, 2014 WL 4437673 (App. 2015), says nothing about *Brady*
18 violations or the need for Petitioner’s rule. That case simply reversed the trial court’s
19 dismissal with prejudice. The State moved to dismiss the case because it was
20 impossible to comply with an order that the trial prosecutor personally review officer
21 personnel files by the trial date. *Id.* at ¶¶ 3-4. Nothing in the case suggests that any
22 *Brady* information had been suppressed nor is it clear that Petitioner’s new rule would
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1 have had any impact on this case.³

2 *Carriger v. Stewart*, 132 F.3d 463 (9th Cir. 1997), involved impeachment
3 evidence in prison records that was not disclosed. This case was a decision involving
4 a trial conducted in 1978. *Id.* at 466. The court found that the State should have
5 disclosed prison records that impeached a witness' truthfulness.⁴ There was nothing
6 in the record that proved the prosecutors ever possessed the undisclosed records. *Id.*
7 at 479. In 1978, it was not settled law that the prosecution had an obligation to know
8 about possible impeachment evidence in the possession of other agencies acting on
9 the prosecution's behalf. The *Carriger* court cited *Kyles v. Whitley*, 514 U.S. 419
10 (1995) for the rule that a prosecutor's actual awareness of what is known by others
11 working on the prosecutor's behalf does not matter. *Id.* at 479-80. Petitioner's
12 primary basis for his new rule (as explained in the lengthy comment he is also
13 requesting) is also *Kyles*. [Amended Petition at 3]. But *Kyles*, the case that firmly
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19 ³ To the extent Petitioner's new rule would require each prosecutor to personally
20 review the personnel files of each police witness involved in every case, Petitioner's
21 new rule would arguably have prevented the issues that arose in this case, but, as
22 discussed below, if that is what Petitioner is demanding with his rule, it is an
23 impossible rule to follow and well beyond anything required by *Brady* and its
24 progeny. Additionally, there is nothing in the case to suggest that these police files
25 actually contained discoverable material.

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27 ⁴ The circuit was divided on this case and not every judge believed a *Brady* violation
28 occurred because the defendant already knew about the information. *See Carriger*,
132 F.3d at 492 (Kozinski, J., dissenting, joined by Judges Farris, Fernandez, Nelson
and Kleinfeld) ("A prosecutor has no duty to investigate and turn over impeachment
evidence the defense already knows about. *Carriger's Brady* claim fails.").

1 settled the rule that the prosecution had an obligation to learn of and disclose *Brady*
2 material held by people working on behalf of the State, was decided 17 years *after*
3 Carriger's trial. The fact that a prosecutor in 1978 did not comply with a duty that
4 was not clearly established until 1995 hardly justifies a new rule in 2016.⁵

6 *Milke v. Mroz*, 236 Ariz. 276, 339 P.3d 659 (App. 2015) is arguably the one case
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8 Petitioner cites that is remotely on point, but even here, there is no explanation as to
9 how his rule would have changed anything in this case. Although the findings and
10 conclusions by the Ninth Circuit in *Milke v. Ryan (Milke II)*, 711 F.3d 998 (9th Cir.
11 2013) regarding what should have been disclosed in that case are based on a defective
12 record, the Court of Appeals found itself bound by the findings of that court. *See*
13 *Milke v. Mroz*, 236 Ariz. at 280, fn. 2, 339 P.3d at 663. This comment is not the
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15 forum to further debate those findings. But even assuming that *Brady* violations
16 occurred in that case, it does not prove what Petitioner claims. These errors occurred
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19 ⁵ The extent to which *Kyles* established new duties for prosecutors and police is not
20 entirely clear. The Ninth Circuit has clearly held that *Kyles* was not a new rule.
21 *Jackson v. Brown*, 513 F.3d 1057, 1074 (9th Cir. 2008); *Carrillo v. City of Los*
22 *Angeles*, 798 F.3d 1210, 1221-23 (9th Cir. 2015). Other circuits have disagreed as to
23 the extent to which the obligations of police and prosecutors were clear before *Kyles*.
24 *See Gibson v. Superintendent of NJ Dep't of Law and Pub. Safety Division of State*
25 *Police*, 411 F.3d 427, 443-44 (3rd Cir. 2005) *overruled on other grounds by Heck v.*
26 *Humphrey* 512 U.S. 477 (1994); *Haley v. City of Boston*, 657 F.3d 39, 49 (1st Cir.
27 2011). The United States Supreme Court has cited to *Kyles* alone when referring to
28 the rule that prosecutors are responsible for information known only to the police.
See Strickler v. Greene, 527 U.S. 263, 280-81 (1999). Regardless of the extent to
which *Kyles* broke new ground, an error of this nature from a 1978 trial should not be
used to justify a new rule of procedure today.

1 in a 1990 trial. This one case from a trial that was held 25 years ago does not support
2 Petitioner's claim of a widespread or longstanding *Brady* problem in Arizona. Even
3 the Arizona Court acknowledged this fact when it characterized the allegations of
4 nondisclosure in *Milke* as "unique in the history of Arizona...." *Id.* at ¶ 17.
5 Petitioner's "representative" sample of Arizona cases over the last 40 years
6 completely fails to prove that there are any problems that need to be addressed with
7 his proposed rule or through any other means. While bad facts make for bad law,
8 even worse recitations of fictional history makes for poor rules of procedure.
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12 **2. Contrary to Petitioner's claim, prosecutors currently have**
13 **significant incentive to comply with *Brady's* mandates.**

14 In addition to the Arizona cases Petitioner cites, he also turns to other sources to
15 support his position that *Brady* violations are frequent and, even more alarmingly, his
16 belief that prosecutors do not care about *Brady* issues or, worse, his belief that
17 prosecutors intentionally withhold clearly exculpatory evidence. One "authority"
18 Petitioner cites in support of this concept is a New York defense attorney. Petitioner
19 cites to a post by this attorney where he writes, "*Brady* violations almost always defy
20 detection. The cops know it. The prosecutors know it. The defense and the
21 defendant have no idea whether *Brady* material exists." [Petition at 6]. That blogger
22 goes on to explain his opinion that prosecutors have no incentive to disclose *Brady*
23 material because if a prosecutor discloses they might lose the case but if they do not
24 the worst thing that happens is they have to retry the case. He concludes with his
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1 opinion that, “. . . [T]he only incentive for a prosecutor to be honorable is personal
2 integrity. As incentives go, personal integrity has never been a particularly strong
3 one.” Scott Greenfield, *The Flood Gates Myth*, Simple Justice: A Criminal Defense
4 Blog, (Feb. 16, 2015), <http://blog.simplejustice.us/2015/02/16/the-flood-gates-myth/>
5 (last viewed Apr. 14, 2016).
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8 All this blog proves – as if more proof was needed – is that you can find support
9 somewhere on the internet for just about anything. The idea that prosecutors would
10 intentionally choose to withhold exculpatory information because they might lose a
11 trial, a position apparently adopted by Petitioner, is offensive. While there are no
12 doubt examples of prosecutors who have withheld evidence with malicious intent
13 (none of the “representative” cases cited by Petitioner show that), to paint with so
14 broad a brush to suggest that a rule change is needed to somehow make prosecutors
15 care about their ethical – to say nothing of their moral – obligation to see that justice
16 is done in a case is absurd. The prosecutor who cares as little about integrity as Mr.
17 Greenfield suggests, would have no problem lying to a court or doing anything else
18 that was required to do as they pleased. Thankfully, prosecutors cut from that cloth
19 are few and far between, but is Petitioner’s rule change really going to have any kind
20 of impact on that kind of prosecutor?
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25 Contrary to Petitioner’s views, there are plenty of disciplinary mechanisms in
26 place to address willful *Brady* violations. See ARIZ. R. SUP. CT. 42, ER 3.8.
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1 Furthermore, the underlying idea that the grant of a new trial is of no consequence to
2 a prosecutor ignores the reality that those of us with a burden of proof must accept:
3 Time does not make it easier to try cases. Evidence is lost or destroyed; witnesses are
4 lost or their memories fade; transcripts from prior trials are lost or inadmissible. This
5 reality means that in many circumstances when a case is reversed for any reason, the
6 case cannot be retried and justice is thwarted. The *Milke* case cited by Petitioner
7 further proves that there are sufficient remedies for willful misconduct – the court can
8 bar a retrial. The idea that prosecutors do not care about these results, that they
9 would intentionally flaunt their *Brady* obligations because they “only” have to try the
10 case again, ignores the reality all prosecutors understand: *Brady* errors can
11 permanently deny justice to victims and our community. We do not need additional
12 rules of procedure whose only purpose is to create another disciplinary mechanism.
13 Petitioner’s rule seeks to do just that and the Petition should be denied.
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19 **B. The requested rule is poorly drafted, poorly defined, and appears to**
20 **impose impossible requirements on prosecutors.**

21 Promulgating a completely unnecessary rule would be ill-advised, but, if the
22 rule was well-drafted, clear, and easy to follow in the real world, the mischief in
23 adopting such a rule might be minimized. Unfortunately, that is not the case with
24 Petitioner’s suggested rule. Petitioner’s rule imposes unclear obligations on the
25 courts and prosecutors and, depending on how it is interpreted, it may impose
26 completely impossible duties on individual prosecuting attorneys.
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1 Although the Petition itself claims that the proposed rule “requires the Court to
2 enter into a colloquy with the prosecutor,” [Petition at 5], the text of the proposed rule
3 contains no such requirement. The proposed rule actually states, “The Court shall
4 ensure that the prosecutor has . . .”. [Amended Petition at Appendix A]. Clearly the
5 Petitioner believes the court will “ensure” by engaging in a colloquy, but the rule
6 itself omits any mention of a colloquy and instead imposes a broad, undefined duty
7 on the court to “ensure” that someone else has done something. What is a
8 defendant’s remedy if the defendant believes that the court has not done enough to
9 “ensure” the prosecutor has acted? What is the court’s responsibility if it is later
10 determined that *Brady*-type evidence was overlooked and not disclosed? The
11 proposed rule imposes a vague obligation on the court that would likely be resolved
12 in litigation if the rule were adopted.

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17 Even worse than the undefined obligation the rule puts on the court is the
18 undefined obligation the rule puts on “the prosecutor.” First, the rule does not explain
19 who “the prosecutor” is in the context of the rule. Does the reference to “the
20 prosecutor” refer to the elected or appointed prosecutor in a jurisdiction or to that
21 person’s individual deputy who is acting on their behalf in the handling of that
22 particular case? At first glance, it may appear that the distinction does not matter, but
23 it is actually a critical one. As drafted, the proposed rule appears to suggest that
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1 individual deputies are solely responsible for discovering and disclosing favorable
2 information, but such a requirement would impose an impossible obligation.

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4 Consider, for example, a situation involving discoverable impeachment
5 evidence about a police officer who will be a witness in a case. The Maricopa
6 County Attorney's Office, as is common with many prosecuting agencies throughout
7 the country, regularly receives and reviews internal investigations involving police
8 officers from our partner law enforcement agencies. These completed investigations
9 are reviewed and a determination is made as to whether the investigation reveals any
10 discoverable impeachment evidence. If the conclusion is made that the details of the
11 investigation contain impeachment evidence, that officer's name is included on a list
12 that is accessible by all employees in the office. Individual attorneys handling cases
13 are then required to check the list and, if they have a witness on the list, they disclose
14 the documents relating to that particular investigation and witness to the defense.
15 Thus, contrary to Petitioner's assertions that this office "delegates police officer file
16 review to law enforcement" [Petition at 5], this office receives completed internal
17 investigations from law enforcement and this office then conducts a conscientious
18 review of whether those investigations contain *Brady* material that must be disclosed
19 consistent with our obligations.
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25 The proposed rule, however, is drafted in such a way that it appears to impose
26 on each trial deputy the obligation of personally searching police department records
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1 for impeachment material. To the extent that the proposed rule requires such personal
2 searching of police files it imposes a completely impossible burden on the criminal
3 justice system. Even if it were possible for every individual prosecutor to personally
4 search personnel records for every officer witness in every case they are handling,
5 such a system would be grossly inefficient and completely inconsistent. The fact that
6 the prosecutor's office, as a representative of the government, is responsible for
7 disclosing impeachment evidence that the police have is now well established, but
8 Petitioner cites no authority for the idea that an individual deputy acting on behalf of
9 an elected or appointed official must personally do the investigation and determine
10 whether to disclose a particular fact for impeachment. Indeed, the US Supreme Court
11 has recognized that prosecutor's offices must create the procedures necessary to
12 comply with *Brady* obligations,⁶ and, in the vast majority of offices, the system works
13 much like it does today in Maricopa County.

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Equally undefined is the proposed rule's requirement that "the prosecutor" has
"searched its files, the investigating policy agency's files, and any other appropriate
files . . .". The rule reads as if all of the information about a case or a witness is
neatly stored in paper "files" tucked away in some file cabinet awaiting review. As

⁶ In *Giglio v. United States*, the court noted the difficulties prosecution offices would face in complying with the court's disclosure mandates, and the court stated, "To the extent this places a burden on the large prosecution offices, procedures and regulations can be established to carry that burden and to insure communication of all relevant information on each case to every lawyer who deals with it." 405 U.S. 150, 154 (1972).

1 Petitioner is well aware, information about cases is stored in a wide variety of places,
2 which is increasingly electronic. In many ways electronic information systems,
3 particularly those within a prosecutor's office, help with the exchange of information
4 throughout an office, but it is almost impossible to imagine the scope and breadth of
5 what the proposed rule means by "searched its files." Prosecution offices often
6 prosecute the same defendant again and again. Does "searched its files" suggest that
7 the prosecutor has personally gone through the paper and electronic versions of every
8 closed file on a particular defendant when that person has a new case? For the vast
9 majority of prosecutions, it is difficult to imagine what possible exculpatory
10 information we would find in the "file" of a five-year-old closed prosecution against
11 someone when they return with a new crime, but this proposed rule appears to require
12 that the prosecutor conduct such a pointless, inefficient "file" review in every single
13 case.
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19 The rule's requirement regarding the "investigating policy agency's files" is
20 even more problematic. Contrary to popular misconception, prosecution offices do
21 not control our law enforcement partners. Certainly prosecutors work with law
22 enforcement agencies and we are frequently held responsible for what they do and do
23 not do, but the fact is prosecutors do not control police agencies. This means that, as
24 a practical matter, prosecutors do not have access to all of a "police agency's files."
25 Information in police agencies, like most other offices, is increasingly electronically
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1 based. It is not possible, nor would it be desirable, for prosecutors to log onto police
2 computer systems to review their "files." This would not be possible if we worked
3 with one law enforcement agency, but in Maricopa County we have over 30 law
4 enforcement agencies who submit cases to our office for prosecution. Ignoring the
5 fact that it would be a logistical impossibility for each individual prosecutor, in any
6 jurisdiction, to personally go to a police department and search through their various
7 systems –systems that vary from agency to agency– looking for undisclosed reports
8 and records about a case, prosecutors do not have the necessary access to or
9 permissions into those systems. For many reasons, including legal prohibitions, law
10 enforcement cannot give blanket access to their information systems to every
11 prosecutor in the state.

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16 Petitioner is no doubt well aware that imposing such a requirement is a
17 logistical and practical impossibility. Prosecutors do not search police agency files.
18 Police agencies investigate crimes. Police officers write reports documenting their
19 activities in those investigations and they send those reports to prosecutors who use
20 them to make decisions about the prosecution of the case. Since *Kyles*, it has been
21 clear that prosecutors are responsible for everything the police know and law
22 enforcement is aware of this requirement and of our need for all information they
23 have. Prosecutors comply with their duty to learn of favorable evidence held by
24 others by working with their law enforcement partners – not by personally searching
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1 their "files." The system only works when we rely on our partners to provide all
2 information they have to us. Certainly there have been cases where information has
3 been discovered late and disclosed untimely under Rule 15. When those things occur,
4 courts take appropriate action under Rule 15, but nothing in the Petition proves that
5 these have been widespread problems, let alone a "practice" as Petitioner claims.
6 Indeed, Petitioner's representative case sample proves precisely the opposite –
7 Arizona prosecutors and law enforcement have an exemplary record in these matters
8 which proves the systems we have in place are working. The law does not require a
9 prosecutor to personally review "police agency's files" in search of information.
10 Petitioner's proposed rule appears to impose this new, impossible to follow, demand.
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15 Finally, the proposed rule's vague and overly broad third category, "other
16 appropriate files," hardly needs further discussion. The amorphous "file" issue
17 discussed above is one problem, the apparent demand by the rule that the prosecutor
18 personally search the "other" files as opposed to requesting the information from
19 other agencies is another. The lack of definition of "appropriate" leaves this portion
20 of the proposed rule completely undefined. A rule this malleable will ensure that no
21 matter what prosecutors do, someone, sometime, with the benefit of hindsight, will be
22 able to punish them for violating the rule.
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1 **III. CONCLUSION**

2 Although Petitioner makes light of it in the Petition, the fact is that Arizona
3 prosecutors are aware of our discovery obligations and we comply with them. That
4 does not mean perfection because human prosecutors and police officers make
5 mistakes just as defense attorneys and courts sometimes do. Although Petitioner
6 asserts that “another solution should be tried” there is no actual support in the Petition
7 for Petitioner’s claims of a “history of *Brady* violations.” To the contrary, the
8 systems and procedures that have been put into place to ensure discovery of
9 exculpatory and impeachment evidence are working remarkably well. Furthermore,
10 Petitioner has not shown any need to add a rule of criminal procedure to make it
11 easier to punish Arizona prosecutors when unintentional violations occur. Even if
12 Petitioner had identified an actual problem in need of a solution, the requested ill-
13 defined rule change that puts undefined and impossible obligations on courts and
14 prosecutors will cause more problems than it could possibly solve. For these reasons
15 the Maricopa County Attorney asks this Court to deny the Petition.
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21 Respectfully submitted this 20 day of May, 2016.

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24 WILLIAM G. MONTGOMERY
MARICOPA COUNTY ATTORNEY

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26 By 
27 MARK FAULL
28 CHIEF DEPUTY